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SAINT MARY'S UNIVERSITY

A SURVEY OF THE TEACHING OF ENGLISH

AS A SECOND LANGUAGE IN NOVA SCOTIA

APRIL 1983 - MARCH 1984

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A THESIS

SUBMITTED TO THE FACULTY OF EDUCATION
IN PARTIAL FULFILLMENT OF THE REQUIREMENTS
FOR THE DEGREE OF MASTER OF ARTS IN EDUCATION

HALIFAX, NOVA SCOTIA

AUGUST 1985

EXAMINING COMMITTER

mylad Marik

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Abstract

The purpose of this study was to examine and describe programs for the teaching of English as a Second Language (ESL) in Nova Scotia as they existed in the period April 1983 to March 1984. Answers were sought to the following questions:

- 1. Where are ESL programs found and who administers them?
- 2. Who are the students in BSL programs as defined by age and hative language?
- 1. When are classes taught?
- 4. What books and teaching materials are used in ESL programs? How and by whom are they chosen?
- 5. What qualifications are required of ESL teachers?
- 6. What RSL teacher-training facilities exist in Nova Scotla?
- 7. What are the characteristics (goals, entrance requirements, program requirements, teaching methods recommended) of ESL teacher training facilities?

To obtain this information, three questionnaires were constructed: one for elementary and secondary ESL programs, one for adult ESL programs and one for ESL teacher training programs. These questionnaires were sent to the superintendents of all provincial school boards, the principals of all regional vocational schools, the directors of provincial continuing education programs, federally funded programs, university programs and teacher-training programs. The percentage returns for the three questionnaires were 71.8 per cent for elementary and secondary programs, 72.5 per cent for adult programs, and 85.7 per cent for teacher-

training programs

Some of the more important findings from the survey

are:

- 1. There were approximately 200 students of school age and 420 adults enrolled in ESL classes.
- '2 There were large numbers of non-English speaking adults in Nova Scotia who were not enrolled in ESL classes, the majority of these adults being French-speaking Canadians
- 3. RSL programs existed throughout the province.
- A. Textbooks were primarily chosen from American and British sources
- 5. In most BSL programs; the only qualification required of teachers was fluency in English: Those hired to teach children were required to have a teaching certificate.
- 5. There is only one, one-credit university course in Teaching English as a Second Language (TESL) offered in Nova Scotia

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CHAPTER ONE

PRESENTATION OF THE PROBLEM

1. INTRODUCTION

In order to participate in the economic, political, and social life of Canada, an adequate knowledge of one of the two official languages is a prerequisite; the importance of communicative ability cannot be overstressed. The legal right of all Canadians of access to one of the two official languages, namely English and French, was established with the passage of the official Languages Bill C-120 by the House of Commons (1969). This Bill C-120 evolved from the report of the Royal Commission on Bilingualism and Biculturalism. Two chapters of Book Two: Education, published by this Commission, dealt with the weaknesses found in the teaching of either English or French as a Second Language (ESL/FSL) in Canada. It was generally found that teaching was not begun early enough, there was a lack of sequential programs, there was not enough teaching in the language, and there was not enough Canadian content in the courses.2

The Royal Commission on Bilingualism and Biculturalism, however, limited itself to a discussion of language learning opportunities for only those Canadians of school age, and of that limited group, only those for whom either English or French was the mother-tongue. However, there are many people in Canada, both children and adults, for whom neither

English or French is the mother-tongue. In 1983 alone, of a total of 89,157 people who immigrated to Canada, fully 39,694 (44.5 per cent) did not speak English and/or French.

In 1968, G.S. Newsham did an unpublished survey of English as a Second Language in Canada, and in 1875, Mary Ashworth published a volume discussing the problems of immigrant children in western and central Canada. It was not until 1978 that Newsham, together with P: Acheson, attempted

To describe all ESL programs which existed in publicly funded institutions giving courses for students from kindergarten to university, and for adult learners in adult education classes. In addition, (they) attempted to provide information on all programs in Camada for the training of teachers in this field.

Their book. English as a Second Language in Canada; which is based on a survey similar to the one conducted by Newsham in 1968, offers what appears to be a comprehensive view of ESL programs across the country. According to these authors, "the history of the teaching of English as a Second Language in Canada as a whole has yet to be written" and that other than the two studies cited above and a brief historical account of the teaching of English in Ontario by Carson Martin (1972). 8 "for the rest of Canada there appears to be little documentation" as of 1978. The need for such documentation as they attempted to supply is stated as:

Discussions at recent founding meetings of TRSL Canada revealed that while the teaching of English as a Second Language in Canada is done almost everywhere in the country, there is a lack of communication between different areas. The United States and Great Britain have had professional associations for more than ten years and have centres available for co-ordinating activities and disseminating information. Canada has no established national association for English as a Second Language and there appears to be little documentation about the extent of the need for teaching English as a Second Language or the extent or kind of services available.

The overall total response rate of the Newsham and Acheson survey was 67 per cent. The earlier Newsham survey had a response rate of 68 per cent. "In both surveys, the Yukon, Prince Edward Island, and Nova Scotia replied that they had so information, about any ESL courses in their areas." for kindergarten to grade twelve students. In 1968; eight questionnaires surveying programs for adults were sent to Nova Scotian institutions. The eight guestionnaires were returned, but of these, only three described programs. According to Newsham and Acheson:

In the ten years since 1968, there appears to have been an increase in the number of programs in British Columbia; Saskatchewan, and Prince Edward Island, but a decrease in the programs in New Brunswick, Nova Scotia, Manitoba and Alberta.

In fact, according to all tables presented in the 1978 volume, no programs for ESL for children, adults or teacher training existed in the province of Nova Scotia at the time the survey results were obtained. As recently as January

.1983, Florence T. Pieronek and Edward Chuiter reported in The Canadian Modern Language Review that there was a limited .program (in ESL) in Halifax, Nova Scotia. 13

2. NEED FOR THE STUDY

At the current time, there is an organization in this province called Teaching English as a Second Language in Nova Scotia (TESL Nova Scotia). This organization was formed in April, 1982¹⁴ and it is a full member of the federation of provincial ESL associations known as TESL Canada, itself founded in November, 1978. The membership of TESL Nova Scotia is composed of people who are interested in ESL and the settlement problems of those whose mother-tongue is not English. Its stated objectives are

- 1. To encourage and support the promotion of policies/ programs related to second language learning and teaching.
- 2. To promote communication among various jurisdictions evolved in ESL.
- 3. To promote and foster scholarship, research, and professional development among ESL teachers.
- 4. To allow for representation of membership at provincial and federal levels of government.

This organization has indicated a need for a directory of ESL programs for children and adults in order to better meet its objectives. An examination of the existing facilities in Nova, Scotda that provide English as a Second

Language programs would not only produce a directory of such facilities but would also provide data on which to make recommendations for future provision of language learning opportunities. The Department of the Secretary of State and the provincial Department of Education have also indicated an interest in the results of such a study. Mary Ashworth, the author of Immigrant Children and Canadian Schools (1975) has received Secretary of State funding to update her previous research findings and has requested permission to review the results of this study that describe programs for primary to grade twelve students in Nova Scotia.

The assumption underlying a survey and study of ESL programs in Nova Scotia is that an examination of existing facilities is an essential preliminary to any further research of an evaluative nature.

3. PURPOSE OF THE STUDY

This study presents the results of a survey of the publicly supported programs in Nova Scotia for the teaching of English as a Second Language and for the training of teachers in this speciality. The specific purposes of this study are

- 1. To locate ESL programs for children and adults.
- '2. To define participating students by age and mothertongue so as to be able to compare findings with data collected by Statistics Canada in 1981.
- 3. To establish whether classes were full-time, part-time or withdrawal:

- 4. To examine the textbooks and teaching materials currently being used and to establish how these texts and materials are chosen.
- 5. To establish what qualifications are required of ESL teachers and instructors.
- 6. To locate teacher-training programs for ESL.
- 7. To describe the characteristics of any existing ESL teacher-training facilities.

As was previously stated in the NEED FOR THE STUDY section, this information would be of value to several organizations.

4. LIMITATIONS OF THE STUDY

The following limitations should be observed with respect to the design of this study and the applicability of the findings.

- I. This study is based on information gathered by questionnaires sent out during the period of April, 1983 to March, 1984. The questions concerned programs in operation, during this same time period. Any conclusions reached apply to this time period only.
- 2: Questionnaires were sent to only publicly funded institutions. They were not sent to private companies, private clubs, or to individuals. This study represents, therefore, only part of the work done in the teaching of English to non-native speakers. It was not the purpose of this survey to attempt to document volunteer efforts or individual tutorial efforts in the area of ESL delivery.

- 3. Questionnaires A and B were sent to the directors of education programs with the request that they be forwarded to those teaching any existing programs to ensure accuracy of specific details. A telephone poll of respondents to the questionnaires indicates that this request was complied with.
- 4. Not all questionnaires that were returned contained information. Remarks or generalizations refer to only those programs for which information was obtained (see Table 5 and Table 8).

5. DEPINITION OF TERMS

A number of terms which have a specific meaning, and which are used frequently in this study, follow:

- 1. Mother-tongue. The first language learned by an individual is his mother-tongue.
- 2. Second language. A second language is defined here as a language, other than the mother-tongue, which is officially recognized in the country under discussion.
- 3. Foreign language. A foreign language is defined here as a language other than the mother-tongue, which is not officially recognized in the country under discussion.
- 4. ESL. The abbreviation for "English as a Second Language" is ESL.
- 5 TESL TESL is the abbreviation for "teaching English as a Second Language.

- 6. Non-English speaking student. The definition used here refers to a student whose ability to speak and understand English is not sufficient for ordinary age-grade placement in a school where English is the language of instruction.
- 7. Non-English speaking adult. For the purposes of this study, a non-English speaking adult is anyone over the age of fifteen whose mother-tongue is not English and who is denied equal opportunity and equal access to education and/or employment because of that fact.
- 8. Withdrawal class. In a withdrawal class, students requiring special assistance are removed from their grade placement for a specific amount of time each day or week.
- 9. Full-time class. In a full-time ESL class, the students remain with one teacher for all academic subjects. Full-time classes usually span divisions (Primary, K-3, Junior, 4-6, Intermediate, 7-9 and Senior 10-12) rather than individual grade levels.

CHAPTER TWO

REVIEW OF THE LITERATURE

1. IMMIGRATION TO CANADA

Immigration has been a facet of Canadian existence since before Confederation. Figures for newly-arrived immigrants are available as early as $1852.\frac{1}{7}$ there was no legislation of any kind governing or controlling the entrance of people into that territory now known as Canada. Without reviewing the myriad of problems such as length of voyage, conditions of passage, immigrant reception services, or lack thereof, and the need for quarantine facilities, it is interesting to note that the first Immigration Act (1869) primarily offered a measure of protection for the immigrant. Numbers of passengers per foot of deck space or per ton of ship's capacity, inspection of ship facilities by quarantine officers prior to embarkment; detailed passenger lists, and extensive reports of any immigrant dying on route to Canada were outlined in this legislation, which held the transportation companies and/or the ship s master responsible for the safety and well-being of the passengers. However, the Immigration Act of 1869 also:

foreshadowed those restrictions on entry which have developed into the prohibited classes of today. It was required that the passenger list show whether the ship carried any person who was insane, idjot, deaf-mute, blind or infirm and whether accompanied by parents or relatives able to support him:

If any such person were likely to become a public charge the Collector of Customs might exact a bond of \$300 from the master of the ship to reimburse the country for any expenses on his behalf incurred during the following three years:

Over the years, the original act has been replaced, and succeeding acts amended, to extend both protective and restrictive provisions for immigration to Canada.

Currently; Canadian immigration is governed by the Immigration Act, 1976. 19 It is by this act that levels of immigration and quotas of immigrants are set annually. Article 7 of the Act states that

The Minister, after consultation with the provinces concerning regional demographic needs and labour market considerations and after consultation with such other persons, organizations and institutions as he deems appropriate, shall lay before Parliament, not later than the sixtieth day before the commencement of each calendar year or, if Parliament is not then sitting, not later than the fifteenth day next thereafter that Parliament is sitting, a report specifying

- a) the number of immigrants that the Government of Canada deems it appropriate to admit during any specified period of time; and
- b) the manner in which demographic considerations have been taken into account in determining that number.

The Act was administered, in 1976, by the Ministry of Manpower and Immigration. In 1977, the ministry title was changed to Employment and Immigration CAnada, a title it holds to date (1985). This ministry annually produces Immigration Statistics, a book of tables examining various

aspects of the annual influx of immigrants to Canada from:
"Country of Last Permanent Residence and Destination of
The Third of The Third of The Transfer of T

. Until 1977, the Canadian immigrant population was not analysed for language ability. However, as of 1978, two more tables were included in the reported statistics, notably, for the purposes of this study, one of the new tables was entitled: "Language Capabilities and Destination of Immigrants." In 1980, this information was reported not only by province of destination, but by sex as well. 22

Table 1 is a compilation of data taken from the Language Capabilities tables published by Employment and Immigration Canada for the years 1978-1983. As was explained above, this information for the years prior to 1978 was not available to Newsham and Acheson when they conducted their survey of ESL in Canada. This information indicates that, on average (for the years the information is available), more than 40 per cent of newly-arrived immigrants to Canada did not speak one of the country's official languages.

It is difficult to project the number of immigrants, much less the number of immigrants who do not speak one of Canada's official languages, that will enter Canada in any given year. This is so for several reasons, not the least of which are world economic, political, and religious

TABLE 1

1MMIGRATION TO CANADA - LANGUAGE CAPABILITIES 23

٠, ;	° YEAR	TOTAL	TOTAL NEITHER ENGLISH NOR FRENCH	<pre>% NEITHER ENGLISH NOR</pre>	FRENCH
	1978	86,313	28,449	32.96%	
•	v Ç				:
	1979	112,096	53,218	47.48%	
•		•			, V - + ;
•	1980	143,117	74,215	51.86%	
	1981	128,618	52,842	41.08%	
	.:1982	121,147	47,809	. 39.46%	
					•
	1983	89,157	39,694	44.52%	•
	tals 78-1983		296,227	43.53%	`

strife which often create refugee situations, public reaction for or against increased immigration levels and levels of unemployment in Canada. Nevertheless, because the Immigration Act of 1976 has as one of its objectives "to fulfill Canada's international legal obligations with respect to refugees and to uphold its humanitarian tradition with respect to the displaced and the persecuted", 24 it seems appropriate to assume that, whatever the annual immigration quota decided upon by the Minister of Employment and Immigration Canada, 40 percent of those gaining landed-immigrant status in Canada will lack communicative ability in either English or French.

2. ESL IN CANADA 1978-1983

ESL activities in Canada between 1978 and 1983 extend in directions well beyond the focus of this survey; any listing of conferences held, papers presented, tests and curricula developed, textbooks published, issues examined, or proposals made would show that nationally, at least, and provincially, in some cases, English as a Second Language is as much a facet of Canadian existence as immigration is. As was pointed out in Chapter One: Introduction, The Newsham and Acheson survey cited attempted to meet a need that was identified at founding meetings of TESL Canada in 1977. As was also noted, in Chapter One: Need for the Study, TESL Canada was officially founded in November, 1978. It was founded as a federation of existing provincial ESL Asso-

clations and its full members at the time of formation were: RSL Chapter of Manitoba Modern Language Association, SPEAO (la Société pour la promotion de l'enseignement de l'anglais, langue seconde, au Québec), T.E.A.L. (The Association of British Columbia Teachers of English as an Additional Language) and TESL Ontario. Since that time, as provincial associations were founded, they joined the federation, with the result that as of 1985, ten provincial and one territorial associations are represented on the TESL Canada Council. The objectives of the federation are similar to the objectives of TESL Nova Scotia stated in Chapter One: Need for the Study, except that the scope of TESL Canada is national rather than provincial.

A major aim that TESL Canada aspires to is "to represent and express the professional concerns of those committed to TESL in Canada." To this aim:

In December 1980, TESL Canada and TESL Ontario co-sponsored the National Symposium of the Provision of ESL to Adult Refugees from South-East Asia, an event which brought together over 200 ESL professionals from across the country to evaluate the state of ESL policy in Canada based on the experience of the Boat People.

As a member of TESL Ontario, then residing and teaching ESL in Nova Scotia, this writer was asked to prepare a brief on the provision of ESL in this province for presentation at the symposium. Personal correspondence with the Minister of Education for the province of Nova Scotia, the Honourable Terrance Donahue, dated October 28, 1980, and a follow-up

interview held on November 10, 1980, produced very little information. In response to the question "How is adult refugee ESL provision co-ordinated in this province?", the response was that it was not coordinated. This and other questions asked in the letter and responded to in the interview will be further discussed in the Section of this chapter called ESL in Nova Scotia 1978-1983.

In December of 1981, TESL Canada produced a 72-page position paper entitled "The Provision of ESL Training to Adults: Six Principles Toward a National Policy" based on the more than one hundred recommendations brought forward by working groups at the South-East Asian Symposium. The six principles referred to are

- 1. universal accessibility to ESL for all newcomers to English Canada
- 2. greater flexibility and sufficiency of programs
- 3. national, provincial, and local coordination
- 4. functional Canadian orientation and citizenship content in ESL material.
- 5. increase in support for community agencies providing settlement and language-training services.
- 6. recognition of the key roles of the ESL profession.

The principles are then addressed individually with a total of fifty-six separate recommendations made for implementation of a two-stage approach for immigrant integration. As the position paper describes them, Stage

One would be "a full-time three month (300-hour) reception ESL and native-language orientation program, called Welcome to Canada, available to all newcomers on demand," 30 and Stage Two would involve referral to one of several vocational ESL programs.

In the spring of 1982, the federal government initiated a tri-ministerial review of immigration, settlement, and integration involving the Secretary of State, Employment and Immigration Canada and Multiculturalism Canada. That the principles and recommendations set forward in TESL Canada's Position Paper described above were referred to and considered as valid during this review can be seen by examining "A Discussion Paper on a New Famework for Immigrant Language Training" (particularily the concluding recommendations which resemble the Six Principles supported by TESL Canada in word and intent). This document was published by the Canada Employment and Immigration Commission in March 1983 and is a listing of recommendations that may or may not become government policy for language training provision.

3. IMMIGRATION TO NOVA SCOTIA

Just as immigration is an integral part of Canada's history, immigration is also an integral part of Nova Scotia's history. For background information for this survey, however, books or articles that examined language needs of minority groups in this province could not be found or had not been published, which is more likely the case.

This writer found several excellent publications that examined ethnicity and multiculturalism. The Ethnic Heritage Series published by the International Education Centre, Saint Mary's University, is composed of a series of volumes on various ethnic groups, the most important for the purposes of this study being Volume VI by Hugh Millward $(1981)^{32}$ and Volume X by Ronald L. Cosper $(1984)^{33}$ The · former study is called "Regional Patterns of Ethnicity in Nova Scotia: A Geographical Study", while the latter is entitled "Ethnicity and Occupation in Atlantic Canada: The Social and Economic Implications of Cultural Diversity." Both of these studies are based on Statistics Canada information published in 1971 or, in the case of the Millward study, some intercensial figures from 1976. Millward found that "Since the mid-60's over half of all new citizens in Nova Scotia have resided in the Halifax-Dartmouth metropolitan area (even though less than a third of the population at large resides, there) = 34 In conclusion, he writes that

Nova Scotia is not unlike Canada as a whole in its ethnic make-up. With its British stock derived from Loyalists, Scots and Irish, its sizeable French language minority, its Native, Black and German charter groups, and a compendium of older and newer immigrants, its models inminiature the diversity of all Canada. Indeed, few areas of the country of equivalent size and population are more varied in terms of ethnic history or current ethnic pattern. (p. 54)

James Morrison, writing in Multiculturalism: A Handbook for Teachers (1981), states that, in Nova Scotia, "a recent survey (1976) points out that there are almost eighty-five-hundred native peoples, over one thousand, five hundred from Germany, one thousand, two hundred of Italian extraction and almost one thousand from the Middle Eastern Countries." 35 However, he also notes that "those who are different from the mainstream population - different in language, culture or colour have remained on the banks of the mainstream attempting to enter gingerly but not wishing to be swept away and assimilated." 36

How do immigrants choose Nova Scotia as their province ∴ of intended destination? There are as many answers to this question as there are immigrants; but one of the very important factors governing immigration to a particular province is stated in the Immigration Act 1976 cited elsewhere in this study. Article 109 deals with consultations with provinces and it states "The Minister shall consult with the provinces respecting the measures to be undertaken to facilitate the adaptation of permanent residents to Canadian society and the pattern of immigrant settlement in Canada in relation to regional demographic requirements."37 What this means in essence is that the federal government negotiates annual provincial quotas for immigrants. This writer was told that the province of Nova Scotia has an agreement with the federal government to.

receive or offer entry to 1.4 per cent of the annual Canadian immigration quota. Table 2 indicates that this ceiling was not reached during the six year period between 1978 and 1983 and that the six-year average per cent of Canadian immigrants settling in Nova Scotia is 1.09 per cent.

Millward (1981) noted in his study that "the mother tongue diversity index for Now Scotia increased slightly from 14.5 in 1971 to 15% in 1976...(and that) the small increase in diversity came about through a rise in the percentage with all other mother tongues (2.0% to 2.9%)"39. It is regretful that Language Capabilities and Province of Destination tables are not available prior to 1978 because the information presented in Table 3 shows a remarkable increase in percentages of non-official language speakers entering Nova Scotia since 1978. Possibly intercensial information available in 1986 will show a much greater mother-tongue diversity index increase for Nova Scotia than was reported in Millward's study.

4. ESL IN NOVA SCOTIA 1978-1983

It is not the purpose of this study to write a history of ESL in Nova Scotia, though possibly this study may contribute to the first chapter of such a history. As "early" as 1968, Newsham did discover, and report on, the Federal Department of Transport program conducted at the Canadian Coast Guard College in Sydney 41 and two programs

TABLE 2

IMMIGRATION TO CANADA DESTINED FOR NOVA SCOTIA 38

ÝBAŘ	CANADA	NOVA SCOTIA	% TO NOVA SCOTIA
1978	86,313	980	1.13%
1979	112,096	1,336	1.198
1980	143,117	0, 1,616	1.13%
. 1981	128,618	1,403	1.09%
1982.	121,147	1,254	1.04%
1983	89,157	833	,93%
TOTALS 1978-1983	680,448	7,422	1.09%

TABLE 3

IMMIGRATION DESTINED FOR NOVA SCOTIA - LANGUAGE CAPABILITIES. 40

YEAR	TOTAL	TOTAL-NEITHER ENGLISH OR FRENCH	8 . 1	TOTAL-NO ENGLISH	8
1978	980	: 124	12.65%	137	13.97%
1979	1,336	475	35.55%	501	37.5 %
1980	1,616	814	50.37%	829	51.298
1981	1,403	343	24.44%	369	26.3 % .
1982	1,254	305	24.32%	320	25.51%
1983	833	186	22.32%	:196	·23.52§
•		•			

Α

for adults conducted by local school boards. 42 The Newsham and Acheson survey findings (1978) for Nova Scotia have already been discussed in the Introduction to this study. The questions then becomes "What has happened since 1978?"

As was mentioned in the section ESL in Canada 1978-1983, an attempt was made by this writer to ascertain answers to questions about provincial Department of Education policy on ESL related matters in the fall of 1980. A letter containing policy questions and the following resolution was sent to the Minister of Education prior to a meeting held on November 10, 1980:

That, in view of the total lack of coordination and communication about the language needs of refugees at the national . level, a nationally co-ordinated information network be established jointly by the Secretary of State and the Council of Ministers of Education, Canada, based upon existing resource centres or clearing houses in the various provinces or (if none such exist,), upon newly-dreated resource centres or clearing houses, and that these information centres be linked across the country by a quarterly newsletter and be supplied with toll-free telephone facilities and adequate funding and staffing."

At the interview that followed this letter, the Minister was not able to give any comments on the current or projected. provincial Department of Education's plans for the delivery of ESL to either adults or children. Programs were initiated wherever there was a perceived need and then terminated as a result of rural-to-urban, or inter-

provincial, refugee migration. The attitude seemed to be that the need for ESL programs would satisfy itself if no one admitted it existed. A resource centre for information dissemination has never been established though the need for one continues to exist. The formation of TESL Nova Scotia in April, 1982, with a membership of approximately fifty people indicates that there are people in this province concerned about English as a Second Language and the teaching of this subject to non-English speakers. To again quote the Report on the Royal Commission on Bilingualism and Biculturalism, "The need for second-language teaching cannot be seriously questioned...The question, therefore, is not so much whether it should be taught, but rather how it can be taught better."

Non-English speaking people live and work in Nova Scotia. Non-English speaking people continue to migrate and immigrate to Nova Scotia. Therefore, the central question to be answered by this thesis is, Are there language programs available for these people that will enable them to participate) as fully as they choose in the economic, political and social life of Nova Scotia?

CHAPTER THREE

COLLECTION OF THE DATA

1. DESCRIPTION OF THE INSTRUMENT

Three questionnaires (see Appendix A) were constructed using a format similar to that used by Newsham for her English as a Second Language in Canada Survey in 1968. format was selected because it was the basis for the later Newsham and Acheson survey in 1978 which yielded so little information about programs in Nova Scotia. It was felt that by using a similar format, comparative observations between the 1978 survey and this survey could be made. It must be noted here, also, that no change was made in the format because a literature search has revealed no changes or critiques of the basic format. Both of the previous surveys were conducted after the existence of an ESL program had been established; that is to say that letters of inquiry were first sent to administrators who in turn responded that they did, or did not, have an ESL program in their jurisdiction. The far smaller geographical and numerical scope of this survey allowed the researcher to combine the existing program question into the questionnaire format.

Questionnaires A and B were designed to obtain the following information, if in fact an ESL program existed:

Students - the number of students in a program who could be defined as non English-speaking students.

⁻ their native language

- their grade level (P-12) and class placement
- their enrolment in credit or non-credit programs (adult)

Programs - locations of programs.

- goals of programs
- entrance & placement tests used (adult)
- teaching materials used

Teachers - number of teachers

- qualifications required
- adequacy of supply

Questionnaire C was designed to obtain the following information about teacher-training programs.

Students - number of students enrolled in a program

Programs - location of program

- date of commencement
- goals of the program
- entrance requirements
- program requirements
- teaching material used
- teaching methods recommended

2. DISTRIBUTION OF THE QUESTIONNAIRES

The initial problem in conducting this survey was establishing the location of publicly supported education programs in Nova Scotia. This problem was solved by

reference to such publications as Directory of Schools in Operation - 1982-83, printed by the Province of Nova Scotia; and the AUCC Catalogue. Since the purpose of the survey was an attempt to locate programs, or the need for such, questionnaires and a covering letter were sent to any listed institution that might have an ESL program. Personal contacts made through association with members in TESL Nova Scotia were invaluable in locating programs not administered by the provincial Department of Education. Programs supported by the federal government were located mainly through personal contacts. The applicable form of each questionnaire sent was accompanied by a covering letter which explained the purpose of the survey and a stamped, self-addressed return envelope. Appendix B contains a complete list of those to whom questionnaires were sent, as well as an indication of those who responded.

3. SUMMARY OF THE RESPONSES

The material in this study was obtained through the kindness of the many professionals in the field who took the time and effort to complete and return the questionnaires sent to them. Although the major purpose of this study was to examine existing programs, their clientele, and the training of their staff, a secondary purpose was to attempt to locate programs, or the possible need for programs, outside the metropolitan areas of the province. A response of "not aplicable" was, therefore, considered as valuable as

a response which gave answers to all questions. Even in some areas where there appeared to be no current need for ESL programs, some pertinent recommendations were made (see Survey Comments in the Program Section for each question-naire).

A total of 86 questionnaires of all types was sent to those responsible for educational programs in the province.

A total of 63 responses was received, an overall response rate of 73.3% (see Table 4). These figures represent a return of 28 for the questionnaires dealing with English language programs from primary to grade twelve (71.8%), a return of 29 for the questionnaire dealing with English programs for adults administered by various jurisdictions (72.5%) and a return of 6 questionnaires from teacher training institutions (85.7%).

TABLE 4

BSL SURVEY - SUMMARY OF RESPONSES

•	• •					18
FORM A		Children	•			
Sent 39	•	Returned	28		71.8%	Returned
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		ans-N/A	15 .			
• • • • • • • • • • • • • • • • • • • •	•	ans-Rep	10			
			28	•	٠,	
			•			•
FORM B	· -, .	Adults	•, •			
Sent 40		Returned	. 29	•	72.58	Returned.
	. •	•		-	•	
	•	unan	·3	•	•	•
		ans N/A	L/ -	-		
•		ans Rep	36			• .
	•		29			2.
FORM C	- -	Teacher (raining	Ĩ.		
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Sent 7		Returned	0		83.76	Returned
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Total Sent 86					. ,	
Total Return 63		^ <u>.</u>			•	
Total Return 05		•		×.,		
Total Reported 20	1			•		
Total N/A 37		: ه		-		•
Total unan. 6			•	•		
	• • • • • • • • • • • • • • • • • • • •				• • •	
% of total sent th						73.3%
% of total sent th					ıforma-	
% of total answere			orted T			35.1%
. % of total answere	d that	were N/A			• •	64:9%
		* •.	1/2 (<u> </u>	•	• *	
% of total sent th				not	answ	
% of total sent th			d			23.3%
% of total sent th	at were	e N/A			, ,,	43.0%
		• •				

CHAPTER FOUR

SUMMARY OF THE PINDINGS

As described in the section <u>Collection of Data</u>, questionnaires A and B had similar format and purpose. This section will examine the 10 responses to Form A and the 9 responses to Form B which are designated "ans-Rep" (Table 4) under the headings <u>Students</u>, <u>Programs</u> and <u>Teachers</u>. The one Form C questionnaire that reported a teacher training program will also be examined, under the general headings of Students and Programs.

1. PROGRAMS FOR PRIMARY - GRADE 12

Responses to Form A

Students

Table 5 indicates the numbers and native languages of ESL students enrolled in Grades Primary to 12 by location of administrative body. For the sake of clarity, it is presented on a separate page, as is Table 6, which was tabulated from Statistics Canada data collected in 1981. If one then compares the total number of school-age children discovered in the survey with the total number of non-native English speakers in that same age group reported by Statistics Canada, one finds that the numbers are within a close range of each other (179 - 199 survey vs. 200 Statistics Canada). This writer is aware that the 1981 Statistics Canada find@ngs and the 1984 survey findings are not necessarily counting identical people, but it appears that

TABLE 5 Numbers and Native Languages of P-12 ESL Students by Location of Administrative Body

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	x	C T	Creek	ò11sh	Chinese	Japanes	Vietnam	Lebanese	Czech	Spanish	ice Land 1	Ruseiten	Indones	aotian	Pakista	indian	X.	l
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2. Lunenburg R.V.	· 0) :												
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6. Halifax D.S.B.	-65	J	1	J	Ì	1	√	V	J .	J_{\cdot}		J	J		V			
7. Inverness D.S.B.	0														•	٠.		
8. Lunenburg C.D.S.B.	3	J						,						,			-	
.9. Pictou D:S.B.	40-60	J		J.						. ,						1	. 🗸	
10. Shelburne D.S.B.	5	J] . ·					,	. '						,

TABLE 6

Age Division of Non-English Speaking Population (Nova Scotia 1981)

Out of Sch	ool Popul	ation A	ged -15	and.	Over	10		480 (other). O total
All other	aged 15 a	und Over	• .				0 (F) · 235	55 (other) total
Aged 6-14				٠.		14		55 (other) total
Aged 0-5		•	•		:	43		180 (other) total
•	. *	100				٠,		

TOTALS 1830 (F) 770 (other) 2600 total

This analysis, by age, indicates that as of 1981 there were 435 (235 + 200) children or adults who did not speak English enrolled in schools. The number of adults who did not speak English, and were not enrolled in school was 1550. It is speculated that the number of non-English speakers currently living in Nova Scotia has increased since 1981 because of changes in federal immigration policies and the increased percentage of immigrants not restricted by the point accumulation system.

of students whose native language is not English is being assisted with some form of English as a Second Language program.

According to the Statistics Canada data examined, 145 of students in this age group had French as a mother tongue, while 55 spoke some other native language. The other native languages reported by Statistics Canada were Dutch, Greek, Chinese, Vietnamese and Native Indian. However, Table 5 indicates a much broader range of linguistic backgrounds uncovered by the ESL survey. This range exists in the largest metropolitan areas of the province, namely Halifax and Dartmouth, and is probably the result of such factors as parental academic exchange programs, parental long-term job assignments and pre-university students seeking Canadian university entry requirements rather than, an indication of the existance of an established linguistic community. International political strife and refugee sponsorship programs, which have placed non-English speakers in nontraditional immigrant settlement areas such as Nova Scotia, could account for the increasing numbers of southeast Asian' and middle European language-speakers discovered in the E.S.L. survey

Programs - Content - Form A

Four of the respondents to Form A reported in detail about their ESL programs: two reported that ESL classes were given as part of the regular school day while two reported that there were no regularly scheduled ESL classes per se. The other six respondents that indicated the existence of non-native English speaking students all wrote N/A (not applicable) through the Program section of the question-naire. Therefore, this discussion will be limited to the information provided by only four respondents (40 percent of total reporting programs).

In those places where programs exist, instruction is provided on a withdrawal basis - there appear to be no full-time E.S.L. classes offered by any school board in the province at the time of this survey. The instructors have access to a full range of audio-visual equipment except for language laboratories. Program content is individualized to meet students' needs. Textbooks are chosen by individual instructors and those that are being used are based on British or American English. Table 7 details textbooks reported to be in use.

TABLE 7

<u>ESL</u>	Books and Mater	ials Used in K-	12 Programs
Title	Author	Publisher	Place % Date of
			Publishing
Collins Study Skills:			
a) Acadamic Writing	R.R. Jordan	Collins	England 1980
b) Listening Comprehension and Note- Taking Course	K. James and A.J. Matthews	Collins	England 1979
Boglish Alpha	Kenton Sutherland (editor)	Houghton Mifflin	U.S.A. 1980
Look, Listen and Learn	L.S. Alexander	Longman	England 1968
Magic of English	Jan Vinson	Harper Row	U.S.A. 1970 -

There appear to be no provincially established guidelines for program implementation, curriculum development,
textbook choice or evaluation procedures. Emphasis on
various aspects of language instruction such as reading,
writing, fluent speaking, grammatical knowledge, and
awareness of Canadian life and culture is left to the
discretion of the individual instructor. Personal telephone
contact was made with the respondents of reported programs
to verify the above interpretation of responses to the
questionnaire.

Programs - Survey Comments - Form A

The following are the comments made in response to the question: "Have you any general comments you would like to make on the subject of the teaching of English as a Second Language in Nova Scotia?"

- Our approach has been one of trial and error lacking well-planned curriculum and teaching strategies based on research or a sound knowledge base. Although we have not received very many pupils requiring such a course, certainly a well-planned and structured program would better serve the educational needs of these pupils.
- Much good work in the field of E.S.L. has gone on in Nova Scotia since the early 70's most of it unrecognized, and a great deal of it done by volunteers who saw a need and moved to fill it. Some school boards, too, have moved to meet the needs of a small and fluctuating number of immigrant students in this port of entry, where the immigrant population is frequently transient. More needs to be done to improve the qualifications of teachers of E.S.L. It would be beneficial if an E.S.L. credit course could be offered in the senior high schools.

Teachers - Form A

school boards in Nova Scotia are required to possess a valid teaching certificate and show some proof of fluency in spoken English. In some cases they are required to show some proof of formal study in linguistics and in the methodology of teaching E.S.L., in other cases they are not. All respondents indicated an adequate supply of teachers except one, who responded to this question with the comment: "probably not, if the need for one should arise". The following are the comments made in response to the question "Have you any recommendations for improving either the training of teachers or the availability of teachers?"

- The availability of a consultant to schools in Western Nova Scotia, who could work with the classroom teacher in employing a recommended curriculum and methods, would greatly help us meet the needs of those few who enter our school systems requiring a course in English as a second language. Such a resource person to be called upon as the need arose would be very valuable.
- Teachers of E.S.L. have been forced to go out of the province to attend conferences or to take courses. Much experience has been gained by trial and error within the class com. Until recently no training was available within the province. Now one course is offered by a recognized educational institution and there is the possibility of teacher training being offered by a newly established profit-making organization.
 - At least one TESL course probably a mixture of linguistics and techniques should be made, an integral part of all B.Ed. programmes. Further courses should be available for those who intend to specialize in the field.
- Methodology courses would be useful more in-service training and more contact with others working in the same field.

2. PROGRAMS FOR ADULTS

Responses to Form B

Students - Form B

Table 8 indicates the numbers and native languages of E.S.L. students enrolled in programs for adult learners by location of administrative body. The total number of students in all types of classes for adults ranged between 401 and 421, totals that do not compare favourably with totals tabulated from the Statistics Canada data presented in Table 6. Even if one assumes that the "all others aged 15 and over" (total 235) represented adults enrolled in full and part-time educational programs in 1981, there was still a sizable population, primarily of French native language, who did not or could not avail themselves of English. language programs. The question is whether or not there are sufficient opportunities being offered in this province for adults to learn English.

According to Statistics Canada (1981 Census Figures) there was a total of 2600 people (all ages) in Nova Scotia who did not speak English. Of these, 1830 were French-speaking and 770 spoke a variety of other languages. Of the 770 who did not speak one of Canada's official languages, 220, spoke European languages, 370 spoke Asiatic languages and 180 spoke one of the Native Indian languages. This information is presented in Table 9.

TABLE 8

Mumbers and Native Language of Adult ESL Students ,
by
Location of Administrative Body

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Locaction	Humber	77. 541		Polish	O lass	· Japanes.	Yietsameir	Lebendie	Caach	Spanish	icelandic	Kutetan	Indosestan	1401 48	Pakiscani	indian .	Can. Mic Nac	Cerban	Arabic	Loresa	'ortuguese	Turkish	Keleyen	italian	Syrian	sviii	Parcs	
Counties of Ann., Xings Luneaburg & Hents West	16	J			-							•	-		***************************************				,						:		·	
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Dalhousis University	42	1	J	1	1	j	1	1	J	1		V	,					1		1	1	1	√		-			ŀ
Hount Saint Vincent	, 5				J																							
Can. Coast Guard College	30	j		J			•										-	1				1	سر د.	J				
Dartmouth D.S.B.	158	1	J	1	V	J	V	J		J	,			1		V					1	1		V	√	4	\checkmark	ı
Digby D.S.B.	0																			-								
Helifax D.S.B. 1. Cont. Ed. 7. CETC Sponsored	70 60	1	-	J	1	1	1	J	✓	1		J		5	1			٠.		1	√			Ņ		,		
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TABLE 9

Dom Intida	1	ماميا المسالة	M'o blanca	(7)	/ N3 m = = m	Canhin	1001)
RODULACION	DV.	Non-English	MOTHEL	ronques	unova	SCOLLA	13017

	•		
French	1830	•	
Italian	40		
German -	10		· .·
Portúguese	40		• .
Netherlandic	. 20		European
Polish	25		
Greek	.7.0		
Spänish .	. 10	•	
Ukrainian'	. 5		•
(

190		
50	•	
50		Asiatic
20		
. 50		
10	• .	
	50 50 20	50 50 20

Native Indians 180

As was the case with the school-aged population, the ESL survey disclosed a much broader range of linguistic backgrounds than was established by Statistics Canada. The government data indicated the existence of approximately 16 varied native language groups, while respondents to the survey indicated the existence of at least twenty-eight such groups. It is difficult to speculate about the reasons for such diversification because the factors that could explain the existence of diverse language background children do not necessarily apply to adults enrolled in government-funded programs. Refugee and/or landed immigrant status is frequently a prerequisite for such programs, although this survey failed to establish the existence of prerequisites or restrictions related to enrollment in programs for adults.

The students reported on in this section are enrolled in a broad range of programs as can be seen by reference to the data base for Form B of the questionnaire indicated in Appendix B. Some of the programs reported on are funded at the municipal level, some at the provincial level and some at the federal level of government. In many cases, joint funding occurs, or funding provided by one level of government supports a program administered by another. In some cases, universities and part-time continuing education classes, for instance, a fee is charged to the students. In other cases, Canada Employment and Immigration Commission

(CEIC) programs, for example, the students are paid a training allowance for attending classes. This survey was, not conducted in order to establish funding sources or funding formulae; however, student participation in programs is often motivated by financial considerations.

Programs - Content - Form B

As was mentioned above, under Responses to Form B — Students, the programs reported on are extremely varied, some being full-time (20-30 class hours per week) others long-range part-time (3 class hours per week, 30 weeks per session) and other short-range part-time (3 class hours per week, 12 weeks per session). Table 10 details textbooks reported to be in use in the existing programs.

This listing is not complete in that many respondents indicated that resource books were too numerous and varied to list. A quick perusal of the texts listed, however, shows that most instructors are using materials published in the United States of America. Canadian materials are usually developed locally or regionally and are not published for mass distribution. They are, therefore, difficult to list in a questionnaire of this nature. Most of the material used is chosen by individual instructors except in those cases where the director of the program is either one of the instructors or is knowledgeable in English as a Second Language methodology. The diverse programs each seem to have their own quidelines, and all reported programs

Table 10

ESL Books and Materials Used in Adult Programs

Title .	Author	Publisher.	Place and Date of
-			Publishing
Complete Course in English	R.J. Dixson	Regents	U.S.A. 1972
Drills in English	F. Stuglitz	Regents	U.S.A. 1970
English as a Second Language - From Theory to Practice	M. Finocchiaro	Regents	y.s.A. 1974
English Idioms and How to Use Them	J. Seidel and W. McMordie	Oxford University Press	England 1978
English Sentence Structure	R. Krohn	University of Michigan Press	U.S.A. 1971
Essential Idioms in English	R.J. Dixson	Regents	U.S.A. 1951
Graded Exercises in English (Revised)	R.J. Dixson	Regents	U.S.A. 1983
Guidebook for Teaching English as a Second Language	B. Wattenmaker and V. Wilson	Allyn and Bacon	U.S.A. 1980
Introduction to Canadian English	C.N. Martin .	Ontario Ministry of Citizenship and Culture	Canada 1963
Key to English Series	varied	Collier, MacMillan	England 1965
Listening Comprehension and Note-Taking Course	K. James ' ; R.R. Jordan and A.J. Matthews	Collins	England 1979
New English 900 (Books 1-6)	Editor ~ Peggy Intrator	. MacMillan	U.S.A. 1978
New Streamlined English Series	Laubach, Kirk and Laubach	New Readers Press	U.S.A. 1968

• • • • • • • • • • • • • • • • • • • •			••
<u>Title</u>	Author	Publisher	Places and
			Date of Publishing
			T QDT, SHITING
Pronunciation		Regents	U.S.A. 1971
Contrasts in English	A. Nilsen		
	M.E. Clarey and	Regents .	U.S.A. 1963
Exercises in English	R.J. Dixson		
Seaspeak ·	Weeks	Pergammon	Canada 1984
Studying Strategies		Longman .	England 1982
*	I. Freebairn		
Tests and Drills in	R.J. Dixson	Regents	U.S.A.: 1972
.English (Books 1 & 2)	•		
Wavelength	Weeks	Alhambra	: Canada 1982
		•	
Writing Academic	A. Oshima and	Addison - Weşley	U.S.A. 1978
English	A. Hogue	westel	•
Writing Strategies	J.A. Johnson	MacMillan	U.S.A. 1983
for ESL Students		•	•
	• • •		•

indicated some form of pre-test, post-test evaluation procedure. Because most of the programs involve more than one instructor, both the need for clear-cut syllabus and curriculum design and the opportunity for program development appear to exist, where they did not appear in response to the Form A questionnaires. As was the case with respondents to Form A; personal contact was again made with instructors of reported programs to verify the above interpretation of responses to the Form B questionnaire.

Programs - Survey Comments - Form B

The following are the comments made in response to the question: "Have you any general comments you would like to make on the subject of the teaching of English as a Second Language in Nova Scotia?"

- There is not enough of it, i.e. to meet very real demands in the community. For "new Canadians", for example, it is a sink-or-swim affair. There is little honest consideration of their linguistic requirements vis-a-vis employment, accommodation, etc. ESL has "not arrived" in Nova Scotia to any appreciable degree, especially as reflected in our institutions such as: school boards, universities and so on.
- There is little or no guidance in the development of ESL programs in Nova Scotia. We need a provincial consultant for all the age levels, not just the elementary/secondary level. Why has federal funding bypassed the province and been allocated to local school boards? When will the Department of Education face its responsibility?
- More teacher training is necessary. Some source of practical ideas must be established.

 The adult education programs are obviously not well prepared or directed.

Teachers 🐣 Form B

In the majority of responses to Form B, teachers in programs for adult ESI, learners were not required to possess a valid teaching certificate. They were, however, required to show some proof of fluency in spoken English. Although the teachers hired were not required to show some proof of formal study in either linguistics or ESL methodology, all respondents felt that the supply of teachers was adequate and most felt that there were no serious defects in the training possessed by the teachers of English as a Second Language. The one respondent who felt that there were serious defects commented that there are "not enough formal or credit courses available in Nova Scotia, either B.A., B.Ed or M.A."

The following are the comments made in response to the question "Have you any recommendations for improving either the training of teachers or the availability of teachers?"

- Provide more ESL teacher training in B.Ed programs. Provide practical teaching opportunities in ESL.
- Workshops especially Saturday workshops. We need June and summer courses as well.
- There should be more emphasis on, and teacher in, technical syllabus design, more emphasis on ESP and evaluation techniques.
- Why must we leave the province to get training in this field?

Perhaps the availability of a resource person to train and prepare a teacher for conducting such a course when needed would be valuable to us.



PROGRAMS FOR TEACHER TRAINING

Responses to Form (

Students - Form C

Form C - Teacher Training returned the questionnaire, only one institution, namely Mount Saint Vincent University in Halifax, was able to provide confirmation of the existence of any form of teacher training in the field of ESL. This training is available to anyone who meets the general entrance requirements of the university. It is restricted to one course which is cross-listed in the university calendar between Linguistics 385/6 (an undergraduate credit or half credit) and Education 585/6 (a Bachelor of Education credit or half-credit). During the time-frame of this survey, March 1983 to April 1984, a total of thirty-three students completed the credit which was offered as a six-week summer program in 1983 and then again from September 1983 to April 1984.

Program - Form C

The program includes classes in linguistics and methodology and there is an optional practice teaching component. No special training in the use of audio-visual equipment or the language laboratory is included. The

theory and methods espoused are not directed toward any specific non-English speaking group. The texts for the sessions offered during 1983-1984 were Principles of Second Language Teaching by H. Douglas Brown and Communication in the Classroom by Johnson and Morrow. The instructor. comments: "However, we do not make much use of books as articles are usually more valuable and up-to-date:". The teaching method recommended to the students is "communicative". The textbooks recommended to the students as teaching texts are: "many and various, according to their needs."

Upon completion of this teacher-training course there is no certificate or diploma awarded.

CHAPTER FIVE

COMMENTS AND RECOMMENDATIONS

1. SUMMARY OF THE STUDY

This study was undertaken in order to find answers to certain questions about English as a Second Language programs in Nova Scotia. It was done to meet a need, expressed by the TESL Nova Scotia Association, and other organizations, for a directory of ESL programs in the province. It was done to establish the fact that programs do exist in Nova Scotia, even though none was located or described in a previous survey (1978) of such programs in Canada. It was also done as a preliminary or first stage investigation into how the language needs of non-native English speakers, be they immigrants, French-Canadians or Native Indians; were being addressed by publicly-funded organizations in the province.

In order to achieve the above mentioned purposes, three questionnaires were constructed: one for student programs, one for adult programs and one for teacher training programs. The first two questionnaires contained questions under the sub-headings; Students, Programs and Teachers, while the third contained questions about Students and Programs. These questionnaires were sent to a total of eighty-six (86) publicly supported institutions that could possibly have ESL programs as part of their curriculum. The percentage return for these questionnaires was 71.8 per cent for the student programs, 72.5 per cent for the adult

programs and 85.7 per cent for the teacher training programs.

In spite of the fact that the 1978 survey conducted by Newsham and Acheson failed to uncover ESL programs in this province, the present study located four areas; namely Canso, Dartmouth, Halifax and Pictou, where there are more than thirty school-aged children in need of, or receiving, ESL instruction. Programs for adults were located at seven institutions throughout the province, while one institution reported the existence of some form of ESL teacher training.

Although a total of between 580 and 620 children and adults was receiving some form of ESL instruction at the time of this study (1983-1984), information published by Statistics Canada indicates that there was a total of 2600 non-English speakers in the province as early as 1981 with a further increase of 320 (1982) and 196 (1983) according to Immigration Statistics.

2. CONCLUSIONS

The results of this study show that there are programs. established in the province of Nova Scotia designed to address the needs of a portion of the non-English speaking population. Although most reported programs (two out of four for children and five out of seven for adults) are located in the metropolitan areas of Halifax and Dartmouth, ten other locations either reported on existing programs or the need for such: The programs for children are adminis-

tered by local school boards and, as such, are the responsibility of the provincial Department of Education. The reported programs for adults, on the other hand, indicate that, of an enrollment of between 401 and 421, fully 385-405 adults are in programs in institutions that receive some form of federal government funding (transfer payments, Secretary of State grants, and/or allocations under the Federal Adult Training Act).

There can be no doubt that there is a need for more ESL programs in this province: . As was noted in Chapter Four: Programs for Primary Grade Twelve, the number 200 appears to be, a relatively 'stable indicator of the number of non-English speaking students in this age group. However., there are areas in the province where French is the mothertongue or where English is spoken as a dialect. A failing. of this survey was that it did not obtain information about hative Canadian children who speak English as a dialect, nor did it "yield results that could be comprehensively compared to the information available from Statistics Canada. "What proportion of the 145 French-speaking children between the ages of six and fourteen (as reported by Statistics Canada) is represented in the total number of children reported to be enrolled in ESL programs (179-199)?" is a question that cannot be answered. "How many Native Indian children enter. schools speaking English as a Second Dialect?" also cannot be ascertained as a result of this survey. The needs of

these groups of children, as well as the needs of the children of immigrants, must be considered when one is examining ESL needs.

Statistics Canada reported that, as of 1981, there were 1070 non-English speakers who spoke French as a mother-tongue and 490 non-English speakers who spoke some other mother-tongue for a total of 1550 adults aged fifteen and over who were out of school. Enrollment figures for reported programs for adults are between 401 and 421 and of these, between 67 and 87 are reported to be students holding student visas for the purpose of studying at a post-secondary institution in Canada. This means that fewer than 334 adults of a total out-of-school population of 1550 non-English speakers (21.5 per cent) are currently receiving instruction in English as a Second Language in this province. The question again arises — are there sufficient opportunities being offered in this province for adults to learn English?

Survey comments reported in Chapter Four indicate that there is a pressing need for some form of provincial coordination in the delivery of language services to non-English speakers, both children and adults. Even areas that reported no programs, nor any current need for programs, recommended that such coordination or consultation service should be made available. Assuming that Newsham and Acheson's findings that no ESL programs existed in Nova

Scotia in 1978 were correct, there has been a considerable expansion of ESL programs since them. The questionnaire. designed for this survey did not attempt to establish program existence prior to 1978, although this writer did confirm the existence of four programs for adults which were in place before then (Canadian Coast Guard College, Department of National Defence-Windsor Park, Dartmouth School Board and Halifax School Board Continuing Education programs). Many more programs have been established since 1978, but there is no one in the Department of Education who coordinates the efforts of the institutions which deliver As a volunteer organization, TESL Nova ESL services Scotia, in attempting to meet its stated objectives, does provide as much coordination and consultation as possible, but unless a teacher or administrator is aware of this organization, there is simply no where to obtain assistance in student pre- and post-evaluation, curriculum design, textbook choice, teacher pre-service, teacher in-service, etc.

Survey comments also report the need for expanded teacher-training in ESL in Nova Scotia. There are no provincial qualification requirements for ESL teachers of children other than fluency in English and a valid teaching certificate. The only consistent qualification requirement for teachers of adults is fluency in English. This situation poses some serious questions. Are there no qualifi-

cation requirements because there are no qualified teachers? Are there no qualification requirements because if there were, they would necessitate providing courses in TESL? Are there no qualification requirements because teaching English as a Second Language is viewed as the same as teaching English? Is the implication then that if you can speak a language, you can teach a language? Teachers teaching languages other than English, in the school systems in Nova Scotia (as modern or foreign languages) are required to have more qualifications, more training in their chosen discipline, then teachers teaching English as a Second Language Again, TESL Nova Scoita has attempted to meet the inservice needs of ESL teachers by hosting an Annual Conference and by setting up a series of monthly workshops that address the more pressing of these needs. As a volunteer organization, it is not able to certify teachers, it, at the current time, able to reach those teachers who reside outside the Halifax-Dartmouth area.

Just as there is a need for more programs, a need for better coordination, and a need for teacher training in ESL, there is also a need for further research into those programs that already exist in Nova Scotia. These programs rely heavily on materials that are produced or published in the United States of America or in Great Britain for the purpose of teaching Canadian English. It has been the writter's experience that what material does filter into the

province from other areas of the country is obtained at other provincial or national confereces by the few profes sionals in the field fortunate enough to be able to attend these conferences. Through the work of TESL Nova Scotia, this material is shared with as many people as possible but the majority of the members are teachers of the programs, not the administrators who set the guidelines, aims, and objectives of the programs. Research into actual program content, methods being employed and linguistic pedagogical and andragogical justification for this content, these methods, could form the second step in addressing ESL programming for the province.

As was pointed out in Chapter Three, a literature search did not reveal any evaluation or reference to the Newsham and Acheson study, the results of which were instrumental in establishing a need for this study. Personal communication with G.S. Newsham and P. Acheson 45 indicated that they were not aware of any evaluation of either the procedure or the findings of their study. researcher, using survey instruments similar to the questionnaires used in 1978 has, in fact, found programs for Engish as a Second Language in Nova Scotia where none were reported to exist in the 1978 survey English as a Second Language in Canada. The final conclusion of this study is that should a survey of ESL programs in Canada be conducted in the near future; the findings should certainly indicate the existance of such programs in Nova Scotia:

3. RECOMMMEDATIONS

Based on the above conclusions—to this study, the writer would like to make the following recommendations:

- 1. That the Department of Education provide coordination between various jurisdictions and institutions currently supplying English as a Second Language services in the province of Nova Scotia.
- 2. That the work of TESL Nova Scotia be continued to be supported, and in the future, actively encouraged, by the provincial government especially in the areas of research and teacher in-service:
- 3. That special needs groups such as the non-English speaking Francophone and Native Indian populations be examined to confirm if in fact they require English as a Second Language or English as a Second Dialect programs in order to be more active participants in the economic, political and social life of Nova Scotia.
- 4. That an attempt be made, by the Department of Education, or one of the post-secondary institutions in the province, to establish a Resource Centre/Library for ESL teachers. There is a great deal of material being developed by Canadians for Canadians that is not published due to limited markets.
- 5: That the Department of Education hire or appoint a Co-ordinator of ESL Services to implement Recommendations

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APPENDIX A

English &s a Second Language in Nova Scotia

form A: Questionnaire for directors or teachers of classes for students in a regular school program.

March 31, 1983 to April 1, 1984.

Student Population

What is the total student encolment in your supervisory Area?

Assuming a definition of a non English-speaking student to be:

"A student whose ability to speak and understand English is not
sufficient for ordinary age-grade placement in a school where
the language of instruction is English, how many non-Englishapeaking students do you have in your system?

If you have classes composed entirely of non-English-speaking students, indicate how many periods a week each class meets.

Write in the length in minutes of each single class in English-as-a-second-language.

Class veriod per veek	Kindergarten (min.)	Grades: 1-3 (min.)	Upper Elementary	High School (min.)
one two three four five t				24

If you have both English and non-English speakers in the same class, how much of the class, beriod is generally allotted to exclusive instruction of the non-English speakers in the English language? (check one)

	•			•		
a. 'We do not have t	his situat	ion				
b. No time is allot	ted .		•			_
c. Total of less th	an one ful	l çlass j	period	per v	eek	•
d. Total of 1 to 2				-	Alternation (pr	
e. I to 4 full pers	ods a week				•	
(. More than e			· · · · ·			
		•			·	
In the left column,	check the r	native ba	nguag	es rep	cesent	ed
: among your non-Engli				·		1
			٠.		•	
In the columns to th	•	•				., cnec
the number of studen	es canding i	rom eaci	i itang	uage g	гойр.	
	1 - 20	1 21	100	101 -	500	ا دمم .
	1 ~ 20			101 -	JUU ,	500 +
French (Cdn.)						
French	•				·	
Italian	· 5					
German	,		•	. ,		
Ukrainian	,			,		
Greek		;	•			
Polish	1. 1.			-		
Portuguese						· ·
flungarian					·	
Chinese		10 00	,	ļ.		
Japanese , ,				•		
Vietnamese.		· · · · · · · · · · · · · · · · · · ·				
Con Indian			`			
(specify)					* *	
7			"			
Others (Specify)		•		• . :	·	
	1 1					

6.	flow many of the students identified as non-inglish speakers a. spent most or all of their lives in Canada?
:	b. are recent arrivals (2 years or heas)?
ø	
,	In the areas where your students live, is it necessary for every
. /.	
`	day living that the students speak English? (check one)
•	<u>Canadians</u> New Arrival
	a. Some of the time
•	b. Most of the time
	c. Not at all
•	
ъ.	Programs
•	
1.	Are classes in English as a second language given as part of
١.	the regular school day? Yes No
:	
2.	Do you have available for use in teaching English as a second
	language (please check):
,	a. language laboratory Yes No
	b. tape recorders Yes No
	. c. record players . Yes No
	d. film and film strip projectors Yes No
- 1-	e. language master/audio flash, Yes No
	card machine
3.	. Do you have a series of courses at different degrees of dif-
	ficulty? Yes No
· :	a. Number of levels
	be Does one lead to the next because of textbook used?
	o On that does a student's placement in a level depend?
	1. "formal tests
;·	2. teacher's opinion
	3. other (specify).
	3. Ocher (Specity).

en of the

	Grade Level	Text,	Author	Publisher	Date & Place of Publication
	1				
•					
	b. the distr. c. the prograd. other (place)	tment of ict schoo im direct	Education l board or	<u> </u>	
	If you, as the because of:	(cheçk on		he textbooks,	was it mainly Yes No
	b. the impliec. the suitable	ed method oility of	practice	1	Yes No .
·:	d. the ideas e. other reas	_			Yes No
	In your opinio a. Canadian E b. British Er c. American E	inglish iglish		re based on:	(check one)

. .

в.	What emphasis	is given	the fallowing	aspects [of language.
	teaching by t	he textboo	ks used? (Muç	h = 501	or more;
	some = 11-491	; little =	0-10% of the	time.}	•
			Element	ary	Secondar
٠.	•		Much Some	Little	Much . Some L
	Reåding	,	•		

Writing. Pronunciation Speaking fluency Listening Literaty appreciation Grammatical knowledge Composition Canadian Life & Culture Other (Please specify)

Teachers.

Are you as director of the English as a second language program, consulted before a teacher is hired to teach this subject?

Are the teachers who are accepted required to:

- possess a valid teaching certificate?

show some proof of fluency in spoken

show some proof of formal study an the structure of language (linguistics)?

Show some proof of formal study in a methods course.

1. in the teaching of any modern language?

. 2. in the teaching of English as a second language?

. -- Is the supply of idachers adequate? Yes No

In your opinion, are there serious defects in the training possessed by the teachers of English as a second language?

Yes' No

if yes, what are they?

6. Have you any recommendations for improving either the training / of teachers or the availability?

7. Have you any general comments you would like to make on the subject of the teaching of English as a second language in Nova Scotia? English as a Second Language in Nova Scutia

101000	Question	naire tor	directo	rs/teach	ers of	programs	tor
	adults.	"March 11.	. 1983 -	April 1	, 19 % .	•	

Student Population			•		
•	•				: •
How many students do yo				ir classes?	
Men Wom	en -		Total	 :	
	,			•	•
In the left column belo	w, e	check the	native la	nquages repr	esented
among your non-English-	spea	iking st	udents.	-	:
				•	
In the column to the ri					check
the number of students	taug.	tht from	each langu •	age group.	
		1.	1	1	ı
		.1 - 20	31:100	. 101-200	500+
French (Cdn.)					
French					
- Ttalian			·		į
Çerman .					
Ukrainian			,		1-
Greek .				,	ĺ
Polish			·		
Portuguese	•				ľ
Hungarian ()		1	l.	· ·	ĺ
Hungarian Chinese					1.
Chinese					
	•				

Other (Specify)

Cdn. Indian (Specify)

	tion many of your stoathers	•			
	a. spent most or all of their	lives in Ca	nadă?		•
	bare recent arrivals (2 yea	rs or less)?			Ċ
•		· · -		, .	
4.	In the area where the majority	of your sta	depts live	it is	
	necessary, to everyday living,	that the st	dents sp	≥ak EngJi	sh
•	(check one)				
		Canad	i <u>ans.</u> No	w Arriva	<u>1 s</u>
•	a. Most of the time				
	b. Some of the time		•		٠
	'c. Not at all'	• •			•
5.	At the beginning of the course	, is any atte	empt made	to separ	at.
	students into classes by: (ch	eck one)	*	·	• ′
•	a. native language		Yes	No.	
	b. educational, level in own 1	anguage	Yes	Мо	
•	c. tested fluency in English	• •	Yes	No	
	M. other means (please specif	у} .	Yes	No	
			•		
в.	Programs		•		
١.	How many classes do you have	· /	•	• •	
	a per year			•	
	b. at one time	•			
					_
2	When are your classes held?'-				
٠.	a. morning	time:	_ to	-• ·	
•	b. afternoon		to	-	
	c. evening		. to	**	
				•	
1.	How many times per week do the	glasses meet	?	'	
• '					
١. ٠	Each course lasts (or	_ weeks.			. `
					-
		, .			

\$.	. The classes begin in				
	a, autumn				
	- b. wanter	· .		12	
3 ₁₀	c. spring	1			•
	d: summer	* **			
	(If classes begin mor	e than once in	n the year, p	lease indica	te)
6.	Is the program subsid	17047	Ye	s No _	
•	a. by whom?	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
•	b. to what tol the	cost?		**	
	o. to what tot eng				
a	there is the north of	ha <i>auagrae</i> :ta	the student?		·
**	What is the cost of t		the student:	•	
	s for	weeks.			
				# hay	
-8	On, completion of the		•		
•	a. a certificate sta	ting that he o	ompleted so	nany hours o	f .
			. Ye:	s No _	
	b. a certificate reco				•
	placement in a req	gular school/t			
			Yes	sNo	
9	On completion of the c	course, does t	he student he	ine che obbo	rtunity
1500	to			1.	· · · · · ·
	a. write an examinati	ion for entrar	ice to some ec	jucational.	• .
	institution?	**	ye.	2 HOM	
	b. write an examinat:	ion, for advanc	ement in a tr	rade?	
			Yes	в но	-#-
		and the second			
10	Do you have a series of	of courses for	students at	different l	evel 3
	of difficulty?		ı Xe:	No.	
	a. Number of levels				
	b placement in or a	dyancement to	o, a level deg	pends on	*
	" (formal test	ing			
	2. student's or	oinion of his	competency in	n'English	
į.	3. teacher's of	olition of stud	ent's compete	ence	
		1.			
		1			

11	Do you use in	your programs,			
	a. language	laboratories?		Xes	No :
. :	b. tape reco.	rders?	1	Yes	No
٠.	c. record pl.	ayers?		Yes	•
	d. film and	film strip proj	ectors? -	Yes	No
	e language :	master/audio (1	a'sh 'card'	Yes	
12.	What books do	you use as the	basis for instr	uction?	•
	•	,	Publisher	Plac	e, and Pate. Oblications
					apricacions
		• •			
		• "			•
+	•			1	
	, ,				
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					••
		•	9	•	
13.*	Were the books	chosen			, , ,
· · · · · · · · · · · · · · · · · · ·	a. by the spc	nsor of the pro	ogram?	Yes	, pa
	4	ector of the pr		Ye's .	No.
		chers of the pr	. •	Yes	- 1
		(please specify		Ye's.	No.
. 1					
14.	lf vou as the	director, has.	the choice of b	poks, ver	e'they
	· 💉	because of tche			
	a. availabili			Yes	No
			nguage teaching?		
			ice materials?		
		and values, expr		,63	- *************************************
	d. the ideas [material?	and varies' exbi	essed in the	Yes	No.
w . *	e other reas	ons? * (please s	specify)	Yes	
					and the second
	, Limines				
• •					

	The state of the s			
19. (In your opinion, the textboo)	cs are based e	in Che	ok (Qne)	
a Caffadian' English		,		
b. British English	\			
A. American English				المهورة والمرابرة

16. What emphasis is given the fo	olloving aspec	ts of la	nguade.	•
teaching				
Much = 50 v dr more; Some	* 1.1 Lo	f.t.l'a = 0	-101	
of class time!			91	
	As sugge by text	sted	As , mainly	
			by teach	37a /
	Much Some	<u> </u>	Much Some	- 7.7 f. c.f. st.
Reading		*		**
What ing the fact of the second				
Pronounciation ()				1. L
Speaking Pluency		20 July 20 20 20 20 20 20 20 20 20 20 20 20 20		K
Listening				
Liverary appreciation				
Grammarical knowledger				,
Composition				
Canadian culture	Sec. 7. 1500			رو آداد آدو مع روز وی
Other Splease specify?				
			The same of the sa	30 30 6
G. Teachers, &				
			ં <u>ન</u> ું કું કું કું કું કું કું કું કું કું ક	
lich Are you, as director of an th	911sh-45-4-5e	cond, land	ing an Locker	Marie and a
consulted before a teacher is	hired to tea	çh ghişs 3	lubjeck å . Ki .	
	Section Republican	1. 465 L	Mo	
7. Are other teachers who are acce	Bred treduitied	ťφ.,		
in hossessia valid teaching	dertificate?	Yes	No Ma	-1
b. show some proof of thence	y in spoken t	nglassis		
	Andrew .	Yes	So Most	
	The state of the s	300	The state of the state of	in shirt . "

y an phy		• .	_	_	
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		•			*
Şarı,					***
		• - 7	8 -		
				,	
	•				
	•	some proof of	•		
	•	wage (linguisti	•		T. NO
	•	some proof of			
		language?	ng of any modern	r, Yes	, No
Ker.	2	an the teaching second language	ng of English as	s a · Yes	NO
		second . rangua	ye:		
	3. Is the s	upply of teacher	r's adequate?	Yes _	No
	N. C.			, m	
		opinion; are the			
	pośsesse	d by the teacher	rs of English-as	•	
				Yes	NO
	5. If ves.	uhat are they?			N. 4.
					•
			*	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
The second secon	•	any recommendat		~ .	he training
	t of Leagn	ers on the avail	ability of teac		
				4.34	
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	·	any general com			
		of the teaching	of Englash-as-a	-second lang	uage in
	Nova 9co	A			
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				V	•
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English as a Second Language in Mova Scotia Questionnaire for teacher training programs for a

teaching English as a second lan	nguage	
March 31, 1983 60 April 1, 1984		
		$v = v + v \sum_{i \in V} v_i v_i$
1. g How many students did you have in you	our program (rom Harch 31
1983 to April 1, 1984?		
2: As your program conducted in:		
winter and summer	Ψe.s	No
b. winter only	Yes	No No
c summer only	Yes	No
		1
1. What are the entrance requirements (for Your prod	ram?
		* * * \ .
4. Does your program include classes in		
a English linguistics?	Yes	, NO,
b. methods in teaching English-Asga-		annumber of the second
second language?	·. . Yes	,NO .
t. practice teaching in English-ds-a	.=.	
second language?	Yes	. но
 Is training in the use of audio visa 	and requipment	including the
. language laboratory included?	Yes	Not
	•	
6. Do you give a degree or certificate	especially.f	or specializin
in teaching English-as-a-second lang	juage? Yes	No No
	Tat	1e
7. Is your program oriented especially	for teaching	English: .
(please check one)		
a overseas?		•
b. to French-speaking students?	جسميون د	
o. to renon-speaking scodeness	المستر	

	- ° c. \	To rum	igrant/	relogee	Scuden	.s?				' v
	a.·\	to Ind	ians/Es	kimos?	•					T.
	e.	to 05h	er grod	ps?(plea	s.še spe	ĊΣ[Ά]			- ` 	
	• (to any	or all	of the	Above	groups	?	·		. ,
			* *1 /	÷ .						
8.	Тех	ubboks (what'	books do	y Won Th	se tor	rústra	cting t	he cour	s e
	יית	inglish	-\as-α-is	econd la	inguage					
					, ,		***************************************			ه خیدد. از می
	₩h.≱	t textb	ooks ob	you rec	commènd	to you	us, usevo	ents as	teachi	'ng
•	<i>τ e</i> /χ:	cs?	. · /						* * * * * * * * * * * * * * * * * * * *	
٠.					٠.	<u> </u>				منسند
	· . /-		•		* 3		· · · · · · · · · · · · · · · · · · ·			•
9:	Brie	fly de	scribè !	the teac	thing m	e'chod i	chair you	i recom	os. Bosm	

ou:

APPENDIX B

	Answer	Received
	YES	NO.
Form A - Grades Prl2.		•
Regional Vocational Schools		
	•	
Annapolis	, X [°]	
Burridge of the best of the control	X	••
Canso	X	
. Cape Breton		· - ·
Colchester	X	
Cumberland		
Dartmouth		
Malifax		
Hants	χ',	
Kings.	, X .	
Luneaburg : 15 15 15 15 15 15 15 15 15 15 15 15 15	. X	
Pictou	- X	
'Shelburne'		· - ·
Memorial High School	X	
District School Boards		
	•	
Annapolis	•	
Antigonish	X	
Cape Breton		· , - ·
Colchester/East Hants	X.	
Clare/Argyle	X	
Cumberland .	Χ',	
Dartmouth	, X	
Digby	X	
Guysborough	Х.	
_Halifax Co/Bedford	• • •	
A. Western Area	~.	
B. Sackville Area	. X	
C. Eastern Area	Х	•
D. Musquodoboit Area	X	
Halifax	X	
Hants West.	X	•
Inverness	. X.	
Kings County	- " V	• • -
Lunenburg County Northside/Victoria	, X X	,
Pictou	. X	
Queens	^,	
Richmond		v ·
Shelbourne	· v'1	_
Yarmouth ,	X	
Hantsport Bd of School Commissioner		٠
"Manapore of or action commissioner	5, , , A	· · · · · · · · · · · · · · · · · · ·

Answers Received

		ÝES	NO
			• • • • • • • • • • • • • • • • • • • •
Form B' - 'Adults' .	•		
Regional Representatives -			
Provincial Department of Ed	lucation	•	
County of Halifax	Α,	, 🗴 -	
Counties of Colchester, Cum	iberland	X	•
Halifax East and Hants	· à	• • •	
Counties of Antigorish, Guy	sborough	`	•
. & Pictou.			
Counties of Annapolis, King	js, ;	· X .	
Lunenburg & Hants West			•
Counties of Cape Breton; Ir	verness	, X	
Richmond and Victoria 🔧		٠.	
Counties of Digby, Queens,	Shelburn	e X	
& Yarmouth	**	. ,	
	•	•	
District School Boards			٠,
Annapolis		•	
Antigonish		• •	ست قار باد
Cape Breton			
Colchester/East Hants	• • • •	X	
Clare/Argyle		X	•
Cumberland		X	
Dartmouth	•	. X	
Digby		X	•.
Guysborough		Х	
Halifax Co./Bedford			• •
A. Western Area		v	,
B. Sackville Area		Χ,	
C. Eastern AreaD. Musquodoboit Area		×	
Halifax	2 m	, X X	• , ,
Hants We'st		Х .	٠ .
Inverness	•	, X	
Kings County 2			·
Lunenburg County	.	···X	,
Northside/Victoria		X	
Pictou	•		· · _ ·
Queens.	•		et. <u> </u>
Richmond	` •		٠. حد ٠
Shelburne	e .	Х.,	• •
Yarmouth	•	x	
Hantsport Bd. of School	1000-4	X	
Commissioners	•		,

9

	Answer Re	ceived		A COMPANY
	YBS	NO,		
Universities & Post Secondary		,		
Acadia	X			
Dalhousie	X			
Mount Saint Vincent	X			April 18 Section
Saint Francis Xavier				
Saint Mary's	, X			
University College of Cape Breton			- J. N.	
Federal Government Programs			ie	
The state of the s				
Canadian Coast Guard College	X		(i), (i)	
Department of National Defense	X			1
Manpower Program	X		· · · · · · · · · · · · · · · · · · ·	
	1.75			
	en de la companya de la companya de la companya de la companya de la companya de la companya de la companya de La companya de la co			
1				
Form C - Teacher Training	• • • • • • • • • • • • • • • • • • • •			
				*
Acadia University	X			
Dalhousle University	X		Sec. Co	
Mount Saint Vincent University	X			44
Saint Francis Xavier University		*		
Saint Mary's University	Х			
University College of Cape Breton	X	**		
Truro Teacher's College	X		tr. ·	''
				,